

# **DEPARTMENT OF DEFENSE**

## **FISCAL YEAR (FY) 2022 DIRECT WAR AND ENDURING COST APPENDIX**



**NATIONAL GUARD  
PERSONNEL, ARMY  
JUSTIFICATION BOOK  
MAY 2021**

## **Introduction**

Direct War and Enduring Costs for the Army National Guard (ARNG) resources Operation Inherent Resolve (OIR), Operation Freedom's Sentinel (OFS), Horn of Africa (HOA), Operation Spartan Shield (OSS), European Defense Initiative (EDI), and Guantanamo Bay (GMO). The total ARNG Direct War and Enduring Costs request is (136.8 million). FY 2022 Direct War and Enduring costs are included in the base budget.

The FY 2022 Direct War and Enduring Costs funding accounted for in the Base budget:

**Total Direct War Costs (\$30.1 million):** Direct War are those combat or direct combat support costs that will not continue to be expended once combat operations end at major contingency locations. The ARNG FY 2022 Direct War request supports CENTCOM in-theater requirements.

**Total Enduring Costs (\$106.7 million):** Enduring requirements are enduring in-theater and in-CONUS costs that will likely remain after combat operations cease. The ARNG FY 2022 Enduring costs support HOA, OSS, EDI, GMO, and Yellow Ribbon Program.

**Appropriation: National Guard Personnel, Army**  
**Budget Activity 1: Reserve Component Training and Support**  
**Budget Line Item: Pay Group A Training**

**FY 2022**  
**(\$ in Thousands)**  
**\$41,982**

### **Part I – Purpose and Scope**

The Pay Group A additional active duty days resource direct and enduring war costs for specific exercises and training. Pay Group A provides funding for additional pre-mobilization training days. The requirement for additional training days increases unit readiness, reduces post-mobilization training time and maximizes Soldier in-theater time (boots on the ground) for named operations. Additional pre-mobilization training enhances the required readiness of units at their home station rather than at the mobilization station.

In order to support the Interim National Security Strategy, the Army requires Army National Guard units to obtain higher levels of readiness in individual and collective training, administrative actions, and medical readiness than in previous years. This is due to the reduced amount of time available at mobilization stations. Prior to the 12-month mob policy, units spent from four to six months at mobilization stations. Therefore, units must now arrive at the mobilization station trained and ready to deploy to obtain nine to ten months of boots on the ground.

Units in the first and second years prior to their mobilization date perform additional Pay Group A training days. The additional training periods provide units with additional training and certification for theater-specific full-spectrum operations in individual and collective training at platoon level proficiency to achieve the Directed Readiness Table (DRT) requirements.

### **Part II – Justification of Funds Requested**

**Additional Pay Group A Training Periods – \$41,982:** In FY 2022, Additional Pay Group A Training Periods includes a Direct War request of \$3,846 and Enduring Requirements request of \$38,136. Pay Group A funds pay, and allowances for Soldiers participating in required training related to Direct and Enduring War costs in the first and second years prior to mobilization. Training includes Unit Soldier Readiness Processing (SRP), Warrior Task Testing, Military Tactical Vehicle Drivers Training, Individual/Crew Weapon certification, and other theater-specific tasks. These tasks are completed during additional authorized days of Annual Training (AT) and additional Unit Training Assemblies (UTAs). The AT and UTA periods are for instruction and training of Army National Guard Soldiers and prepares them for all phases of the unit’s mission.

Summary cost computations are provided in the following table:

Pay Group A		FY 2020 Actuals			FY 2021 Estimate			FY 2022 Request*		
		Mandays	Rate	Amount	Mandays	Rate	Amount	Mandays	Rate	Amount
Additional AT	Officer	30,909	361	11,158	33,199	372	12,350	18,365	381	6,997
Training Days	Enlisted	105,557	185	19,528	201,194	191	38,428	126,633	196	24,820
	<b>Total</b>	<b>136,466</b>		<b>30,686</b>	<b>234,393</b>		<b>50,778</b>	<b>144,998</b>		<b>31,817</b>
		Mandays	Rate	Amount	Mandays	Rate	Amount	Mandays	Rate	Amount
Additional UTA's	Officer	-	279	-	7,544	287	2,165	6,762	294	1,988
	Enlisted	-	126	-	75,775	129	9,775	61,947	132	8,177
	<b>Total</b>	<b>-</b>		<b>-</b>	<b>83,319</b>		<b>11,940</b>	<b>68,709</b>		<b>10,165</b>
<b>Total Pay Group A</b>		<b>136,466</b>		<b>30,686</b>	<b>317,712</b>		<b>62,718</b>	<b>213,707</b>		<b>41,982</b>

\*\$11,794K is included in the FY22 Additional AT Training Days Request for European Deterrence Initiative.

**Appropriation: National Guard Personnel, Army**  
**Budget Activity 1: Reserve Component Training and Support**  
**Budget Line Item: Special Training**

**FY 2022**  
**(\$ in Thousands)**  
**\$83,561**

### **Part I – Purpose and Scope**

Special Training provides funding to support the pre-mobilization training for units mobilizing for direct and enduring war cost. The program resources the capability of units to build readiness and lethality at the home station. This strategy reduces time spent at the mobilization station and increases combat time in theater, boots on ground, on average of nine to ten months. This category also provides additional reset man-days to support repair/inventory equipment returning from theater deployment.

### **Part II – Justification of Funds Requested**

**Additional Special Training Days – \$35,249:** Additional Special Training Days provide Reset Man-Days, Pre-Mobilization Training Assistance Element (PTAE) support, Tri-care Early Eligibility Administrative Support, and Active Duty Operational Support (ADOS) to mobilizing units.

Reset Man-Days provide redeploying units with additional manpower to retrieve equipment from deployment and conduct required inventories and maintenance to account for ARNG equipment properly. PTAE teams provide full-time equivalents (FTE) to instruct, train, and certify personnel in the ARNG during the pre-mobilization phase. Tri-care Early Eligibility provides one Soldier per state as a vital liaison between TRICARE, the unit, and service members to ensure the validity and eligibility of medical care for all mobilizing Soldiers in that particular state. ADOS personnel provide the necessary support to plan and conduct individual and collective training events as units prepare for pending missions. These periods of training prepare Soldiers for all phases of the unit’s mission.

**Additional Active Duty Training Days (ADT) – \$25,525:** The ADT days support the organization, administration, instruction, training, and unit readiness for mobilized units to conduct Company Maneuver Exercises, Battalion Field Training Exercises, Soldier Readiness Processing, and theater-specific training requirements determined by the Combatant Commanders. This funding will assist the sourced units in meeting training requirements for increased readiness and training certification before mobilization.

**Post Deployment Health Reassessment (PDHRA) – \$2.869:** The Post Deployment Health Reassessment is a program mandated by the Assistant Secretary of Defense for Health Affairs in March 2005 designed to identify and address health concerns emphasizing mental health issues that emerge after deployment. The PDHRA program provides for a second health assessment three to six months after return from deployment, ideally at the three to four month mark. The reassessment is scheduled by the end of 180 days after return so that Reserve Component members have the option of treatment using the TRICARE health benefit.

**Yellow Ribbon Reintegration Program – \$19.918:** The Yellow Ribbon Reintegration Program supports mobilizing Soldiers throughout the deployment period. Funding for this program provides man-days to support the planning, organizing, and execution of Yellow Ribbon events that are conducted during the deployment cycle. Funding for the Yellow Ribbon Reintegration Program also supports the VOW (Veterans Opportunity to Work) to Hire Heroes Act of 2011.

Summary cost computations are provided in the following table:

		FY 2020 Actuals			FY 2021 Estimate			FY 2022 Request		
		Mandays	Rate	Amount	Mandays	Rate	Amount	Mandays	Rate	Amount
<b>Special Training</b>										
Additional Special Training Days	Officer	61,160	339	20,741	47,826	345	16,500	32,381	381	12,337
	Enlisted	243,507	159	38,686	189,148	162	30,642	116,898	196	22,912
	<b>Total</b>	<b>304,667</b>		<b>59,427</b>	<b>236,974</b>		<b>47,142</b>	<b>149,279</b>		<b>35,249</b>
Additional Active Duty Training (ADT) Days										
	Officer	31,165	339	10,569	24,736	345	8,534	16,748	381	6,381
	Enlisted	199,571	159	31,706	158,049	162	25,604	97,673	196	19,144
	<b>Total</b>	<b>230,736</b>		<b>42,275</b>	<b>182,785</b>		<b>34,138</b>	<b>114,421</b>		<b>25,525</b>
Post Deployment Health Reassessment (PDHRA)										
	Officer	3,451	281	970	3,364	286	962	3,150	294	926
	Enlisted	16,652	122	2,035	16,129	124	2,000	14,720	132	1,943
	<b>Total</b>	<b>20,103</b>		<b>3,005</b>	<b>19,493</b>		<b>2,962</b>	<b>17,870</b>		<b>2,869</b>
Yellow Ribbon Reintegration Program										
	Officer	14,544	281	4,088	27,028	286	7,730	22,354	294	6,572
	Enlisted	67,925	122	8,301	123,145	124	15,270	101,106	132	13,346
	<b>Total</b>	<b>82,469</b>		<b>12,389</b>	<b>150,173</b>		<b>23,000</b>	<b>123,460</b>		<b>19,918</b>
<b>Total Special Training</b>		<b>637,975</b>		<b>117,096</b>	<b>589,425</b>		<b>107,242</b>	<b>405,030</b>		<b>83,561</b>

Appropriation: National Guard Personnel, Army  
 Budget Activity 1: Reserve Component Training and Support  
 Budget Line Item: Schools

FY 2022  
 (\$ in Thousands)  
 \$3,373

**Part I – Purpose and Scope**

Schools provide funding for soldiers requiring specific functional training and Duty Military Occupation Specialty Qualification (DMOSQ) schools, as a direct result of mission analysis and requirements before deployment.

**Part II – Justification of Funds Requested**

**Schools Training – \$3,373:** In FY 2022, Schools Training includes Direct War costs of \$880 and Enduring Requirements costs of \$2,493. Schools' requirement represents costs above the base Schools budget needed to support requirements generated as a direct result of mobilizations and pre-mobilization training requirements of ARNG units. Training includes Duty DMOSQ and functional training for schools such as air-assault, combat lifesaver, counter mine training, and other courses as specified by the Combatant Commanders.

Summary cost computations are provided in the following table:

Schools Training	FY 2020 Actuals			FY 2021 Estimate			FY 2022 Request		
	Mandays	Rate	Amount	Mandays	Rate	Amount	Mandays	Rate	Amount
Officer	80	338	27	2,058	343	706	1,141	355	405
Enlisted	3,432	229	786	13,073	233	3,046	12,315	241	2,968
<b>Total</b>	<b>3,512</b>		<b>813</b>	<b>15,131</b>		<b>3,752</b>	<b>13,456</b>		<b>3,373</b>
<b>Total Schools Training</b>	<b>3,512</b>		<b>813</b>	<b>15,131</b>		<b>3,752</b>	<b>13,456</b>		<b>3,373</b>



**Appropriation: National Guard Personnel, Army**  
**Budget Activity 1: Reserve Component Training and Support**  
**Budget Line Item: Administration and Support**

**FY 2022**  
**(\$ in Thousands)**  
**\$7,970**

### **Part I – Purpose and Scope**

Administration and Support funds provide temporary Active Guard and Reserve (AGR) backfills to complement full-time operations on a day-to-day basis. The AGR Backfill ratio is one to three up to 100% manning. ARNG units experience an increase in Operational Tempo (OPTEMPO) during the year prior to mobilization, resulting in additional full-time support requirements. Support to the full-time AGR force provides critical relief in operational planning, logistical support, supply/inventory accountability, and Soldier Readiness Process (SRP) in the year prior to mobilization.

This requirement also includes incremental costs to fund incapacitation (INCAP) pay and allowances for the increasing number of service members who have been injured training for or participating in operations. Incapacitation pay provides pay and allowances in accordance with Public Law (USC§ 204 g-h), Department of Defense guidelines (DOD Directive 1241.1), and Army policy (AR 135-381) to Soldiers who are injured in the line of duty and are unable to perform their military and/or civilian occupation.

### **Part II – Justification of Funds Requested**

**Pre-Mobilization AGR Augmentation – \$4,350:** In FY 2022, Pre-Mobilization AGR Augmentation includes Direct War costs of \$3,778 and Enduring Requirements cost of \$572. The program supports units that are one year from mobilization and are authorized to fill vacancies in order to bring their AGR personnel unit strength up to 100% of the levels validated by the US Army Manpower Analysis Agency (USAMAA). These additional temporary AGR fills are vital to the unit and fill critical roles in order to assist the unit in completing training, supply, maintenance, logistics, and individual Soldier Readiness Processing requirements.

**Incapacitation Pay – \$3,620:** In FY 2022, Incapacitation pay includes Direct War costs of \$1,757 and Enduring Requirements costs of \$1,863. The program supports Soldiers who are injured while training for/or participating in missions and are unable to return to their civilian occupations or military duties. The Incapacitation Pay is also used to pay Soldiers for time spent traveling to and from medical appointments, medical treatment facilities, and Army Medical Board appearances while seeking treatment. This program funds pay and allowances in accordance with Public Law (USC§ 204 g-h), Department of Defense guidelines (DOD Directive 1241.1) and Army policy (AR 135-381) to Soldiers who are injured in the line of duty and are unable to perform their military and/or civilian occupation.

Summary cost computations are provided in the following table for AGR and INCAP pay:

		FY 2020 Actuals			FY 2021 Estimate			FY 2022 Request		
		Mandays	Rate	Amount	Mandays	Rate	Amount	Mandays	Rate	Amount
<b>Administration and Support</b>										
Pre-Mobilization AGR	Officer	-	339	-	7,441	345	2,567	3,042	381	1,159
Augmentation	Enlisted	-	159	-	61,605	162	9,980	16,281	196	3,191
	<b>Total</b>	-		-	<b>69,046</b>		<b>12,547</b>	<b>19,323</b>		<b>4,350</b>
		Mandays	Rate	Amount	Mandays	Rate	Amount	Mandays	Rate	Amount
Incapacitation Pay (INCAP)	Officer	776	339	263	4,568	345	1,576	5,336	381	2,033
Severance Pay	Enlisted	8,863	159	1,408	46,167	162	7,479	8,097	196	1,587
	<b>Total</b>	<b>9,639</b>		<b>1,671</b>	<b>50,735</b>		<b>9,055</b>	<b>13,433</b>		<b>3,620</b>
<b>Total Admin and Support</b>		<b>9,639</b>		<b>1,671</b>	<b>119,781</b>		<b>21,602</b>	<b>32,756</b>		<b>7,970</b>
<b>Total NGPA Direct War and Enduring Costs</b>				<b>150,266</b>			<b>195,314</b>			<b>136,886</b>